

## This briefing is a summary only of the relevant details as at the date of production.

For full information please refer to the relevant RPA guidance handbooks online at gov.uk/guidance/bps-2020

## 1. RPA Registration

Each farm business must have at least one 'Legally Empowered Person' registered with a Customer Reference Number (CRN) on the online Rural Payments service in order to be able to claim any RPA-run Schemes. Anyone not already registered can register online using 'Verify' via ruralpayments. service.gov.uk. Once registered, a farmer can authorise an agent to act on his/her behalf, and set individual permission levels.

The RPA encourages farmers to complete their claims online but they will send paper forms to those who request them by phone on the main RPA number: 03000 200301.

### 2. Basic payment entitlements

Farmers can check how many entitlements they hold at any given time by checking online. The person who holds an entitlement on 15th May (midnight) may use it to support a BPS claim.

The rules regarding activation of BPS entitlements state that:

- At least once every two years you must activate ALL your entitlements in a single year.
- It is not possible to 'rotate' entitlements, so anyone with surplus entitlements will soon lose them.

The three English regions are Lowland, SDA (Severely Disadvantaged Area), and SDA Moorland. Each region has its own type of entitlements, which can only be used to activate payments in their own region.

Entitlement values for each region will be calculated in autumn 2020. The RPA will divide the total BPS budget for each region by the number of hectares claimed in that region. The entitlement value is added to the Greening payment (see s. 4 below) (plus a young farmer payment if applicable) to arrive at the full BPS payment rate. DEFRA has confirmed that BPS in 2020 will receive the same overall

funding as in 2019. Although that does not necessarily mean that the payment rates will be the same as in 2019, it is likely that the rates will be very similar. From 2020 no payments will be made in Euros, BPS will be available in Sterling only.

#### A. National Reserve

The National Reserve exists to provide BPS entitlements for those who qualify as 'Young Farmers' or 'New Farmers' See 3(f) and 3(g) below for more information on these.

#### **B. Transferring Entitlements**

Where transfers of BPS entitlements are initiated online the transfers will occur almost instantaneously, and must be done before midnight on the 15th May. Transfers may also be initiated using an RLE1 form, in which case the transferor must ensure that the RPA receives the RLE1 before midnight on the 15th May for the transfer to be effective for the 2020 claim.

## 3. Claiming basic payment

The claim deadline for the Basic Payment Scheme is 15th May. Late applications can be submitted up until 9th June but these will receive a penalty. Applications can be changed until 31st May without receiving a penalty, and changes can be made up until 9th June but a penalty will be applied to the land parcel which was subject to the change.

#### A. Active Farmers

Since 2018 it has no longer been necessary to be an 'Active Farmer' in order to claim BPS.

#### B. Eligible Land, Land Use, and Land Cover

Land claimed must be eligible for the scheme; this includes any land used for an agricultural activity defined as arable land, permanent grassland and permanent crops.

Farmers must declare on their BPS claim all of the agricultural land parcels on their holding, and they must confirm the correct land use for each land parcel from the list of options provided. If a farmer does not declare all the land parcels on the holding, they may receive a penalty.

The first thing that farmers should check before making their BPS claim is 'Land Cover'. It essential that the correct land cover is showing on the online map

(permanent grassland, arable, permanent crops, or non-agricultural area). Only land showing as arable land cover will be eligible for EFA under Greening (see s.4 below). Land cover cannot be altered online, but in most cases, the RPA will change it swiftly over the phone.

The RPA have undertaken a large mapping update in early 2020. All are advised to check their maps well before starting their BPS claim, as various mistakes have been made which will need to be corrected and some field parcels have dropped off the maps.

#### C. Minimum Claim Area

The minimum claim area is 5ha. Those with less land – or entitlements – will not be eligible to claim. The minimum parcel size is 0.10ha.

#### D. Land at your Disposal

Land used to activate entitlements must be at the claimant's disposal on 15th May of the scheme year.

It is possible to permit a third party to graze livestock on land which the landowner is claiming to have at their disposal, and a well written cropping licence should also be satisfactory in some circumstances on arable land. Written agreements are vital in order to display the rights and obligations of the parties.

#### E. Dual Use

Dual use applies where one farmer is claiming BPS and another farmer or land manager is claiming Environmental Stewardship, Countryside Stewardship or Woodland Grant scheme payments on the same parcel(s) of land. Dual use is permitted for existing Environmental Stewardship and Woodland Grant Schemes. Under Countryside Stewardship, dual use is permitted except for Mid Tier agreements starting 1st January 2016. For Higher Tier agreements starting 1st January 2016 dual use is permitted, as it is for Mid Tier and Higher Tier agreements starting from 1st January 2017 onwards. Both parties must meet the scheme rules for the schemes they are under, and evidence for all dual use situations must be kept by both parties.

#### F. New Farmer

A 'New Farmer' can apply for new entitlements. To qualify as a new farmer the claimant must satisfy a number of conditions including not having carried out any agricultural activity in the five years before their new business started, and

confirming that they have made their first BPS claim within two years of the year in which they started farming.

To qualify, a 'New' or 'Young Farmer' certificate must be completed by a solicitor or accountant to confirm they have seen documentary evidence that the claimant qualifies, and submitted to the RPA by 15th May.

#### **G. Young Farmer Payment**

A 'Young Farmer' is someone who is at least 18 years old but not more than 40 years old in the year of their first BPS application (- i.e. they cannot become 41 years old within that first calendar year of claiming the Young Farmer payment). They must be 'in control' of the business which is applying for BPS (definition of 'in control' is set out by the RPA). They must have made their first successful BPS application within five years of taking control of the business.

The Young Farmer payment can be claimed for five years starting from the year they make their first Young Farmer claim. This means that it is now possible for farmers aged over 40 to claim the Young Farmer payment, providing they met the age criteria in their first year of claim. Their Basic Payment (excluding the Greening element) will be topped-up by up to an additional 25% for the first five years after they started farming or took control of the business. This top-up will apply on up to 90ha only. To qualify, a 'New' or 'Young Farmer' certificate must be completed by a solicitor or accountant to confirm they have seen documentary evidence that the claimant qualifies, and submitted to the RPA by 15th May.

#### H. Financial Discipline

Financial discipline will not apply in the UK in 2020.

#### I. Degressivity (Capping)

This is a reduction which is applied to Basic Payments over €150,000 (not including Greening and Young Farmer payments). This will apply in 2020 but at the time of writing it is not clear what exchange rate the RPA will use to calculate when payments in Sterling have reached the threshold.

## 4. Greening

The Greening payment is incorporated within the Basic Payment and is made in return for the provision of certain agricultural practices beneficial for the climate and the environment. The measures involved are in addition to the Cross Compliance obligations.

The Greening measures involve three obligations – Ecological Focus Areas (EFAs), Crop Diversification (CD), and Permanent Pasture, which will apply to all farms unless they qualify for one of the exemptions.

Penalties for non-compliance are proportionate to the extent to which Greening has been complied with, and are based on a calculation provided by the RPA. If a farmer does not meet either EFA or Crop Diversification rules on three BPS claims (regardless of whether consecutive or not), then in the fourth occasion they may lose the whole of their Greening payment, and incur further penalties.

#### The following Greening exemptions apply:

- Farmers with less than 10ha of arable land are exempt from Crop Diversification (CD):
- Farmers with less than 15ha of arable land are exempt from Ecological Focus Areas (EFA):
- For CD only: if more than 50% of the arable area was not declared by the claimant on their claim in the previous year, AND all of the area concerned is in a different crop to the previous year. (This relates primarily to specialist cropping arrangements);
- Land which is registered for organic production or in conversion for organic production: or
- More than 75% of the arable land is in temporary grassland or fallow or is used for cultivation of leguminous crops; or
- More than 75% of the eligible agricultural area is permanent or temporary grassland.

#### A. Ecological Focus Area (EFA).

Where the arable area of a holding covers more than 15ha, at least 5% of the arable area of the holding must be maintained as EFA.

There are five qualifying options, which count as EFAs:

Fallow land
 Buffer strips and field margins
 Catch and cover crops
 Nitrogen fixing crops

· Hedges, or trees in a line

These options must be located on the arable land area, with the exception of hedges & trees, and buffer strips & field margins, which must be adjacent to, or within five metres of, the arable land.

EFA CONVERSION AND WEIGHTING FACTORS					
Feature	Unit	Conversion factor	Weighting factor	EFA value (m²)	Comments
Hedges and trees in a line	/m	5	2	10	Up to 10m wide
Land lying fallow	/m²	-	1	1	-
Buffer strips and field margin	/m	6	1.5	9	>1m
Catch /cover crops	/m²	-	0.3	0.3	-
Nitrogen- fixing crops	/m²	-	1	1	-

Land used for certain EFA options must not be treated with any plant protection products (PPPs), e.g. seed treatments, herbicides, fungicides, insecticides. The ban on PPPs applies during the following timeframes:

Ban on PPP applies:	EFA option:
The life cycle of the crop	Nitrogen fixing crops
1st January to 30th June 2020	Land lying fallow
20th August to 14th October 2020	Catch crops
1st October 2020 to 15th January 2021	Cover crops

#### i. Fallow Land

Fallow land is land which has no crop production or grazing on it, but which is nevertheless maintained in a state suitable for grazing or cultivation.

- Such land will have to remain in fallow throughout the period 1st January to 30th June in order to comply for EFA (and throughout the period 1st May to 30th June inclusive in order to comply for CD).
- · Minimum width is 2 metres and minimum area is 0.01ha.
- · One hectare of fallow land provides one hectare of EFA.
- No crops other than wild-bird seed mixes or nectar sources (which in both cases must be an unharvestable mix of at least two crops that support wildlife and pollinators) can be planted on such land during the fallow period; such mixtures cannot be harvested or grazed (either during or after the fallow period).
- Grass can only be sown during the fallow period where it is specifically required under an agri-environment scheme.
- Temporary grass can be located on 'Fallow Land' as long as no agricultural production occurs during the period (thus grass used as 'Fallow' can be grazed or ensiled immediately after 30th June).

- Fallow can be topped during the fallow period but it cannot be sprayed, fertilised or cultivated.
- Land cannot be declared as fallow if straw bales, silage, muck or farm machinery is stored on it.
- Land containing crops drilled the previous autumn which have failed, can be
  used as fallow providing the fallow rules (including ban on PPPs) can be met
  during the fallow period.

If using Fallow land for CD only, the rules are less restrictive, particularly with regard to spraying and cultivating.

EFA Fallow will remain arable, even it has been fallow with a grass cover for 5 years or more.

#### ii. Buffer strips & Field Margins

- This option includes field margins as well as riparian buffer strips.
- Buffer strips must be at least 1-metre-wide, located next to or within 5 metres of arable land, and on the arable side of the watercourse
- Field Margins must be at least 1 metre wide, located next to or within 5 metres
  of arable land, and against the permanent field boundary or an internal
  landscape feature within the field.
- Such strips will count as 9m<sup>2</sup> per metre length regardless of actual width.
- If next to a hedge, the field margin must be measured from the edge of the hedge, and it must not be obstructed by the hedge canopy for the full scheme year.
- The field margin can overlap with the Cross Compliance protection zone (which is 2 metres wide, measured from the centre of the hedge).
- Buffer strips & field margins may be separated from arable land by a manmade feature (e.g. a fence); a landscape feature (e.g. a hedge); or a feature that is ineligible for BPS (e.g. a track).
- It is permitted to have both a buffer strip immediately alongside the
  watercourse and also an in-field buffer strip. However if there is a hedge
  alongside the watercourse which is carrying out the function of a buffer strip,
  this can be used for EFA as a hedge but cannot also count as a buffer strip.
- No production can take place on the buffer strip or field margin i.e. no cultivations, fertilising or spraying operations can occur - although grazing or cutting is allowed in some cases.
- If claiming as EFA fallow land alongside a buffer strip or field margin, these
  areas must be 'visually distinguishable' from each other during the fallow period
  (1st January to 30th June) and they must either have different vegetation,
  vegetation of different heights, or clearly different management regimes.

#### iii. Catch and Cover Crops

These must be a sown mix of at least two different cover types – one a cereal, the other a non-cereal – which establishes and grows quickly, achieves ground cover, has differing rooting depths and will utilise available nutrients. However, as an alternative, grass can be used as either catch or cover crop as long as it was under sown in the previous crop and it is sufficiently established by the start of the catch or cover crop period.

- One hectare of catch or cover crop provides 0.30 hectares of EFA.
- Permitted crops in a sown mix are rye, barley, oats, phacelia, oilseed radish, vetch, mustard and Lucerne ONLY.
- Stubble turnips and kale are not included as these are usually grazed.
- Cover crops must be planted by 1st October and retained until at least 15th January following.
- Catch crops must be planted by 20th August and be retained until at least 14th October.
- Where a catch or cover crop is under sown in a growing crop, the relevant period runs from the date of harvest of the main crop until the next main crop is sown, even if this results in a shorter timeframe than the dates set out above.
- These crops will count towards the EFA obligation for the year in which grown (i.e. to count for 2020 the crops would need to be planted in autumn 2020).

#### •iv. Nitrogen Fixing Crops

Such crops include legumes grown as arable crops such as beans or peas, and also pasture legumes (e.g. clover, lucerne and sanfoin) if grown in their own right and not as a mixture including non-legumes.

- One hectare of nitrogen fixing crop provides 1 hectare of EFA.
- Nitrogen fixing crops can be sown as part of a mix with other crops providing the nitrogen fixing crops make up at least 51% of the crop.
- $\bullet\,$  The crop must be in the ground during the inspection period (1st May 30th June).
- For multi annual nitrogen fixing crops the ban on plant protection products applies from 1st January to 31st December, unless the crop is destroyed during the year in which case the ban will apply up until the final harvest is taken.

#### v. Hedges & Trees in a line

A 1,000 metre length of hedge or trees will be deemed to qualify as equivalent to 10,000 sq. m. – or 1.0ha – of land area. To qualify:-

 The hedge must be located on or within five metres of arable land along its longest edge, which is at the claimant's disposal. It may be separated from the arable land by a feature that is ineligible for BPS (e.g. a track).

- A hedge must be a continuous length of at least 20m; this can include gaps (including gateways) so long as each individual gap is not more than 20m.
   There is no limit as to how many gaps there can be.
- Trees in a line must be a single row of trees situated on the boundary line
  of the parcel and must consist of at least three trees. Woodland edges do
  not apply.
- A hedge can have a continuous length of less than 20m where it meets another hedge at each end (at an intersection or junction).
- Hedges for EFA can be any width and any height. Newly planted hedges and trees
  can count for EFA if they are in the ground when the BPS application is made.

If the farmer has arable land on both sides of the hedge or line of trees at his disposal he can claim on the whole hedge or line of trees (i.e. 10 sq. m. per metre run). If both sides of the hedge or line of trees are at his disposal but there is arable land on one side and non-arable crop/land on the other side he can nevertheless still claim the full rate (of 10 sq. m); but if the farmer is responsible for the arable side only he can only claim on one half of the hedge or line of trees (i.e. 5 sq. m. per metre run).

#### B. Crop Diversification (CD)

On 20 March 2020 DEFRA announced that crop diversification rules under greening would be relaxed for the basic payment scheme in 2020, to help farmers struggling to meet the rules because of waterlogged soils. At the time of printing the full details of the derogation had yet to be published but it is understood to apply to all farmers in England.

Should you have any questions about how this might affect your BPS claim then contact your local Strutt & Parker farming team

#### C. Permanent grassland

Permanent grassland is land which has been used to grow grasses or other herbaceous forage (that has not been included in the crop rotation) for five years or more. It can be self-seeded or sown. It will automatically be recorded as permanent grassland on the sixth SPS/BPS application on which it is recorded as grass/herbaceous forage. Herbaceous forage does not include forage maize, kale or fodder root crops, all of which are arable crops for this purpose. If the percentage of permanent grassland relative to the total area of agricultural land in England falls by more than 5% then farmers who have ploughed it may have to reinstate it. (This calculation will exclude land lost to afforestation, other than Christmas trees, short rotation coppice or trees for energy production). Note that this obligation is in addition to the Environmental Impact Assessment Regulations (EIA Regs.), which already limit the ability to plough up permanent grassland.

#### D. Greening and Environmental Schemes: Double Funding

EFA obligations cannot overlap with existing Entry Level and Higher Level Schemes (ELS/HLS) and Countryside Stewardship Scheme Obligations, but there are exceptions:

- 1 Schemes entered into before January 2012 can continue to overlap options without any reduction or penalty. However, HLS Schemes that have previously been unaffected by 'double funding' but which are being renewed this year, using the one-year extension, cannot overlap 18 of the underpinning ELS options with EFAs with effect from January 2019.
- 2 Furthermore, where previously overlapped CSS Schemes and EFA options would result in a reduced CS payment, from January 2019 it is no longer possible to locate 19 of the CSS options on the same land, (these are listed in the CSS manuals and do not include CSS hedge options). EFA and CSS options can share parcels but not physical space within the parcel.

## 5 Agricultural support after 2020

Following Brexit on 31st January 2020, the UK Government has reconfirmed its intention to phase out the BPS by 2028 and replace it with a new Environmental Land Management System (ELMS). The phasing out of BPS will start in 2021 and will see different percentage reductions being applied to different payment bands, in a similar approach to the way income tax works. In 2021 the reductions will be:

• Up to £30,000	5%
• £30,000 to £50,000	10%
• £50,000 to £150,000	20%
• Above £150,000	25%

From 2022 payments will be delinked from agricultural activity, meaning that farmers will no longer have to farm the land in order to receive them. There may also be the option to take the remaining BPS payments due as a capital lump sum.

## Date Diary for 2020 Basic Payment Scheme

	1st	Start of Basic Payment scheme year
January	1st	End of closed period for applying high N organic manure to grassland and tillage land with shallow or sandy soils (but quantity restrictions for application of high N manures still apply) (SMR 1)
	1st	Start of period for calculating the annual livestock manure limit. Risk map must be completed if you spread organic manure on your holding. (GAEC 1 & SMR 1)
	1st	EFA fallow land to be in place from this date
	15th	EFA cover crops must be retained until at least this date
	16th	End of closed period for spreading manufactured N fertilisers on grassland and tillage land. (SMR 1)
February	1st	End of closed period for applying high N organic manure to grassland and tillage land on all soil types (but quantity restrictions for application of high N manures still apply) (SMR 1)
	1st	From this date, you must not cut hedgerows or trees (although coppicing and hedge laying can continue until 30th April (GAEC 7A and 7C), or cast up traditional hedgebanks (GAEC 7A)
March	1st	End of quantity restrictions for applications of high N organic manures. (SMR 1.)
	12th	BPS application window opens, along with Countryside Stewardship & Environmental Stewardship Scheme revenue claims
April	1st	The Environment Agency will make abstraction return forms available to those with winter, or all year round, abstraction licences. These need to be returned within 28 days. (GAEC 2)
	1st	You must not burn heather, rough grass, bracken, gorse or vaccinium on land other than in upland areas, from this date. (GAEC 6)
	16th	You must not burn heather, rough grass, bracken, gorse or vaccinium in upland areas from this date. (GAEC 6)
	30th	You must have recorded the number of 'specified' livestock kept on the farm during the previous calendar year and calculated the amount of N they produced. (SMR 1)

## Date Diary for 2020 Basic Payment Scheme

	1st	You must not carry out hedge laying or coppicing from this date (GAEC 7A) $$
	1st	EFA nitrogen fixing crops to be in place from this date
	1st	Start of cropping and fallow period for crop diversification rules
May	15th	Closing date for notifying the RPA of Entitlement or land transfers to take effect for the 2020 claim year
· ·	15th	Closing date for BPS applications (without incurring penalties) and closing date for Countryside Stewardship & Environmental Stewardship Scheme annual claims
	15th	Deadline for RPA to receive evidence for active farmer, young farmer or new farmer status
	31st	Final date for making certain amendments to your 2020 BPS application without incurring penalties
	9th	Final date for submitting, or amending your 2020 BPS application (penalties will be incurred)
Iune	30th	Payment window for 2019 BPS closes
	30th	EFA Fallow land and nitrogen fixing crops may be removed after this date
	30th	End of cropping and fallow period for crop diversification
	1st	Start of closed period for applying high N organic manure to tillage land on shallow or sandy soils except where crops will be planted before 15th September. (SMR 1
August	1st	Farmers who have been granted a derogation under GAEC 7A will be able to cut hedges from this date
	20th	EFA catch crops must be established by this date
	1st	You can cut hedgerows and trees from this date (GAEC 7A and 7C), and cast up traditional hedgebanks (GAEC 7A)
September	1st	Start of closed period for: - applying manufactured N fertiliser to tillage land (SMR 1), and - spreading high N organic manure on grassland with shallow and sandy soils (SMR 1)
	15th	Start of closed period for applying manufactured N fertiliser to grassland (SMR 1)

#### Date Diary for 2020 Basic Payment Scheme

October	1st	You may burn heather, rough grass, bracken, gorse or vaccinium on land in upland areas from this date. (GAEC 6)
	1st	EFA cover crops must be established by this date
	1st	Start of closed period for spreading high N organic manure to tillage land on soils which are not shallow or sandy (SMR 1)
	14th	EFA catch crops can be removed after this date
	15th	Start of closed period for spreading high N organic manure to grassland on soils which are not shallow or sandy (SMR 1)
	31st	The Environment Agency will make abstration return forms available to those with summer abstraction licences. These need to be returned within 28 days. (GAEC 2)
November	1st	You may burn heather, rough grass, gorse or vaccinium on land other than in upland areas from this date. (GAEC 6)
	1st	You need to carry out your annual inventory of sheep. (SMR 8)
December	1st	Payment window opens for BPS 2020 claims
	31st	End of Basic Payment scheme year

Our rural research team has produced a number of briefings and tools to help inform and guide farmers and landowners at this pivotal time. These can all be found online at our Rural Hub **rural.struttandparker.com** and include the following:



Future Farm Funding Gap Papers



Farm Health & Safety Quarterly Advice



English Farming Update
Quarterly Report

**Banchory** 01330 824888

**Cambridge** 01223 459500

**Chelmsford** 01245 258201

Inverness 01463 719171

Morpeth 01670 516123

**Newbury** 01635 576910

Northallerton 01609 780306

**Norwich** 01603 617431

Oxford 01865 366660

**Perth** 01738 567892

**Salisbury** 01722 328741

**Shrewsbury** 01743 284204

**Stamford** 01780 484040

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Farm management Farming advice and consultancy Strategic business advice Agronomy and strategic agronomy Technical livestock services Natural capital and carbon audits Contract farming and joint ventures Basic Payment scheme Grant and Environmental Schemes Farming recruitment Buying group Farm accounts Farm benchmarking

For more information, contact your local farming team.

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